

5 July 2021

OVERVIEW AND SCRUTINY COMMITTEE 2

Overview and scrutiny of:
Economy; Business and Tourism; Planning
Corporate Resources; Sport, Recreation and Culture

A meeting of the **Overview and Scrutiny Committee 2** will be held on **Tuesday, 13th July, 2021** at **10.00 am** in the **Council Chamber, Forde House Offices, Newton Abbot, TQ12 4XX**

PHIL SHEARS
Managing Director

Membership:

Councillors Austen, Bullivant, D Cox, Daws, Goodman-Bradbury, Gribble, Hayes, G Hook, Morgan, Nuttall, L Petherick, Swain and Tume

Please Note: The public can view the live streaming of the meeting at [Teignbridge District Council Webcasting](#) (public-i.tv) with the exception where there are confidential or exempt items, which may need to be considered in the absence of the press and public.

AGENDA

1. **Apologies**
2. **Election of Chair**
3. **Election of Vice Chair**
4. **Minutes** (Pages 3 - 6)
To approve the Minutes of the meeting held on 9 March 2021.
5. **Declaration of Interest**
6. **Public Questions (if any)**

7. **Councillor Questions (if any)**
8. **Executive Forward Plan**
To note forthcoming issues anticipated to be considered by the Executive over the next 12 months. The Executive Forward Plan can be found [here](#).
9. **Work Programme** (Pages 7 - 12)
To review the Committee's Work Programme.
10. **Executive Member Update Presentation Councillor Keeling - Corporate Resources**
11. **Executive Member Update Presentation Councillor Jefferies - Jobs and Economy**
12. **Council Strategy Performance Monitoring Q4** (Pages 13 - 20)

If you would like this information in another format, please telephone 01626 361101 or e-mail info@teignbridge.gov.uk

OVERVIEW AND SCRUTINY COMMITTEE 2

TUESDAY, 9 MARCH 2021

Present:

Councillors Bullivant (Chair), Swain (Vice-Chair), D Cox, Evans, Hayes, G Hook, Morgan, Nuttall, Parker-Khan and L Petherick

Members Attendance:

Councillors Jeffries, Keeling, MacGregor, Taylor and Wrigley

Apologies:

Councillors Austen, Daws and Tume

Officers in Attendance:

Neil Blaney, Head of Place & Commercial Services
Rosalyn Eastman, Business Manager, Strategic Place
Michelle Luscombe, Principal Policy Planner
Fergus Pate, Principal Delivery Officer
Trish Corns, Democratic Services Officer
Beth Tipton, Administrative Assistant

49. MINUTES

The minutes of the meeting held on 9 February 2021 were confirmed as a correct record and authorised to be signed at the earliest convenience.

50. DECLARATION OF INTEREST

None.

51. PUBLIC QUESTIONS

The following questions were submitted by a member of the public to the Chair of the Committee. The answers are set out below.

Q1. What provision of meaningful activities for the youth and disadvantaged groups does the current project plans actually offer?

Answer

It is too early in the process to be able to comment on specific activities, and it is necessary to consider the proposals as a whole.

The Future High Street Fund award will enable the Council to develop more detailed plans for the Markets Quarter, which includes the Alexandra Cinema and Market Hall building, along with the Market Square. How the space is managed

and used will form part of the considerations for the plans as they are being developed in more detail. As part of the bid to the Future High Street Fund the Market Quarter proposals included:

- *Combining and transforming the Market and Food Hall, Alexandra Cinema and Market Square to include a new eating quarter, a state of the art cinema, a remodelled entertainment and events venue and a high quality market space*
- *Attracting investment in these important heritage buildings to make the Markets Quarter a more attractive destination*
- *Changes to attract greater footfall and increase the time visitors spend in the area, extending into the evening, and so supporting the wider town centre economy*
- *Opening up access and making improvements to the Market Square to allow events to take place, including greening the area and providing seating.*

Q2. Have any entertainment professionals (touring groups, musical acts, comedians, entertainment agents) been approached to canvass their thoughts and opinions on whether they would be willing to use the proposed space?

Answer

The submitted business case for the Future High Street Fund was produced with input and support from consultants and architects with experience of delivering similar projects across the country. When we develop the projects in more detail we will engage with a range of future users of the space to design a high quality offer as its role changes from being a separate cinema and market hall to becoming a more flexible entertainment and events venue and high quality market space.

An Overview and Scrutiny group has also been looking at the provision of cultural facilities in Newton Abbot. Their remit looks at the current provision excluding the Alexander Theatre but has included and received seeking input from diverse groups interested in the arts including current users of the Alexander Theatre. The group work is ongoing and will report on how Newton Abbot can develop the basic requirements for an improved cultural quarter within the town.

52. COUNCILLOR QUESTIONS

None.

53. EXECUTIVE FORWARD PLAN

The Executive Forward Plan detailing issues to be considered by the Executive over the next 12 months was noted. It was requested that each item be identified as to which Overview and Scrutiny Committee remit it fell to.

54. WORK PROGRAMME

The Work Programme as circulated with the agenda was noted.

55. EXECUTIVE MEMBER BIENNIAL PRESENTATION - PLANNING

The Executive Member for Planning, Councillor Taylor gave his biennial update which included: the draft local plan was on track for public consultation in June 2021 and would include site options for development, housing numbers and a low carbon strategy; since September 2020 approval has been granted for more than 600 new homes, and a major application has been refused for not providing adequate affordable housing provision; consultation on the vision for the area under the Newton Abbot Garden community project; the Matford District Heating project would provide heat to more than 2000 homes and reduce emissions by 70%; and other priorities going forward were completing the SW Countryside Park, and the Dawlish and Houghton Barton link roads.

Councillor Taylor responded to questions and also advised that a written response would be provided to the question on the impact of CIL on reduced new housing numbers.

The full presentation can be found [here](#).

56. EXECUTIVE MEMBER BIENNIAL PRESENTATION - SPORT, RECREATION AND CULTURE

The Executive Member for sport, recreation and culture, Councillor MacGregor gave a biennial update which included: the dates for opening outdoor and indoor leisure centres with social distancing rules was welcomed; fitness and wellbeing activities were successfully continuing to be delivered online through live streaming and on demand; Leisure Centre refurbishments was on hold but decarbonisation works would proceed assisted by national funding to reduce carbon emissions by some 280 tonnes; refurbishment of Decoy and Bakers parks play areas were progressing; and work was continuing on leisure facilities and all activities being up and running safely as covid restrictions are lifted in stages.

Councillor MacGregor answered questions from Members advising that activities were being publicised to increase participation; and the Matford SNAGs site was due to open to the public in the summer.

The full presentation can be viewed [here](#).

57. EMPLOYMENT SITES TASK AND FINISH GROUP REPORT

Consideration was given to the report of the Employment Delivery Task and Finish Group which concluded there was merit in the Executive looking at production of an employment strategic plan.

The recent free port status being awarded to Plymouth was referred and the potential for resulting business benefits for Teignbridge and Devon.

It was unanimously

RECOMMENDED - The Executive produce an employment plan for Teignbridge that addresses the matters identified in the report and establishes the next steps necessary to develop and implement a successful employment strategic plan, including:-

- a) Greater emphasis on creating Employment.
 - b) Establish specific policies that support the delivery of jobs.
 - c) Amend policies to enable additional funds to be generated.
 - d) Invest directly in resources to support new businesses.
 - e) Increase support for rural economies.
 - f) Expanded current resources to bring forward employment.
 - g) Invest in new facilities to support business development.
 - h) Provide awareness training to Councillors.
 - i) Make appropriate investments to create employment.
 - j) Lobby government and others for employment delivery support.
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CLLR P BULLIVANT
Chairman

OVERVIEW & SCRUTINY COMMITTEE (2) WORK PROGRAMME 2021 – 2022**Economy, Business and Tourism; Planning; Corporate Resources; Sport, Recreation and Culture****Portfolio Holders****Corporate Resources (Cllr Keeling)****Planning (Cllr Taylor)****Jobs & Economy (Cllr Jeffries)****Sport, Recreation & Culture (Cllr MacGregor)**

The Overview and Scrutiny Committee Work Programme details the planning activity to be undertaken over the coming months.

The dates are indicative of when the Committee will review the items. It is a flexible programme however and it is possible that items may need to be rescheduled and new items added with new issues and priorities.

Standing item

South and East Devon Habitat Regulations Executive Committee

13 July 2021 Deadline for final reports 23 June 2021	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentations	Councillor Keeling (Corporate Resources)
Council Strategy Performance Monitoring Q4	Report	Project Manager, BID EM Cllr A Connett Executive Members
Executive Member Presentation	Presentations	Cllr Jeffries (Jobs & Economy)

12 October 2021 Deadline for final reports 22 Sept 2021	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentations	Councillor Taylor (Planning)
Newton Abbot Cultural Quarter Task & Finish Group	Report	Members of the Group Head of Place & Commercial Services
Council Strategy Performance Monitoring Q1	Report	Project Manager, BID EM Cllr A Connett Executive Members

14 December 2021	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentations	Councillor MacGregor (Sport, Recreation and Culture)

Council Strategy Performance Monitoring Q2	Report	Project Manager, BID EM Cllr A Connett Executive Member
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10 January 2022	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentations	Councillor Jefferies (Jobs & Economy)
Initial Financial plan Proposals 2022/23 to 2024/25	Report	Chief Finance Officer

1 February 2022	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentations	Councillor Keeling (Corporate Resources)
Council Strategy Performance Monitoring Q3	Report	Project Manager, BID EM Cllr A Connett Executive Member
Final Financial plan Proposals 2022/23 to 2024/25	Report	Chief Finance Officer

Task & Finish Groups

Group		Lead Officer
COVID 19 Community Impact		Head of Community Services and Improvement
Newton Abbot Cultural Quarter		Head of Place & Commercial Services
Employment sites		Head of Place & Commercial Services
Car Parks		Head of Place & Commercial Services
BAME	Joint with OS(1)	Head of Community Services and Improvement

Items to be scheduled

Leisure in the Digital Age	Presentation	Leisure Manager
Update on Council Tax Reduction Scheme	Report	Revenue Benefits & Fraud Manager
Affordable Housing Supplementary Planning Document and Starter Homes	Report	Principal Planner, Spatial Planning
Leisure Centre refurbishment	Report	Head of Operations Leisure Manager

Past Meetings

22 September 2020	Report
Portfolio Holder Presentation	Cllr Taylor
Notice of Motion from Council 28 July 2020 Black Lives Matter	
Rising Sea Levels (members of O & S (1) invited and can ask questions	Report /presentation
Council Strategy performance Monitoring Q1	Report

10 November 2020 10am	Report
Executive Member Presentation	Cllr McGregor
COVID-19 Review Group	Update
Cultural Quarter RG	Update
Employment Sites RG	Update

11 December 2020 10am	Report
Executive Member Presentation	Cllr Jefferies
GESP (OS1 Members to be invited to attend for this item)	Report
Council Strategy performance Monitoring Q2	Report

12 January 2021 2.30pm	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentation	Councillor Keeling Corporate Resources
Budget	Report	Chief Finance Officer EM Cllr Keeling
Covid-19 Community Impact Review Group	Update	Review Group Members Covid Recovery Project Officer
BAME Review Group	Report	Review Group Members Head of Community Services and Improvement
Employment Sites RG	Update	Cllr Bullivant & Review Group Members Head of Place & Commercial Services

9 February 2021 2.30pm	Report	Lead Officer / Next Steps
Budget	Report	Chief Finance Officer EM Cllr Keeling
Council Strategy Performance Monitoring Q3	Report	Project Manager, BID EM Cllr A Connett Executive Members
Connecting Devon and Somerset Scheme.	Report/ Presentation	Head of Place & Commercial Services /Matt Barrow DCC

9 March 2021 10am Deadline for final reports 19 February 2021	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentation	Councillor MacGregor (Sport, Recreation and Culture)
Executive Member Presentation	Presentation	Councillor Taylor – Planning
Employment Sites Task & Finish Group	Report	Members of the Group Head of Place & Commercial Services

11 May 2021 10am (cancelled)	Report	Lead Officer / Next Steps
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PROPOSAL FORM FOR ITEMS FOR FOR CONSIDERATION BY OVERVIEW & SCRUTINY

Submitted by:

Item for Consideration:

Expected outcome i.e. new policy, new action, new partnership, review and/or scrutinise the performance of other public bodies or of the Council in relation to its policy objectives, performance targets and/or particular service areas:

Priority for matter to be considered:

High (up to 3 months)
 Medium (3-6 months)
 Low (over 9 months).

Basis on which priority has been set

The suggested item should be included in future programme(s) because: (please tick as appropriate)

- (a) It is a district level function over which the district has some control
- (b) It is a recently introduced policy, service area of activity which would be timely to review.
- (c) It is a policy which has been running for some time and is due for review
- (d) It is a major proposal for change
- (e) It is an issue raised via complaints received
- (f) It is an area of public concern
- (g) It is an area of poor performance
- (h) It would be of benefit to residents of the district

(i) Which of the Council's objectives does the issue address?

(j) Is there a deadline for the Council to make a decision? (If so, when and why?)

Members are requested to provide information on the following:-

(k) What do you wish to achieve from the review?

(l) Are the desired outcomes likely to be achievable?

(m) Will it change/increase efficiency and cost effectiveness?

Additional information – an explanatory sentence or paragraph to be provided below to support each box which has been ticked.

Please return completed form to Democratic Services Department.

**Teignbridge District Council
Overview & Scrutiny Committee
13 July 2021
Part i**

Quarter 4 2020-21 Council Strategy Performance

Purpose of Report

To update members on the delivery of the Council Strategy 2020-2030, providing the detailed performance information used to track its delivery. Members are asked to review the performance information and areas where performance is not on track.

Recommendation(s)

The Committee RESOLVES to:

Review the report and the actions being taken to rectify performance issues detailed in Appendix A.

Financial Implications

A summary of the financial information supporting the delivery of the council strategy has been provided as part of this report.

Finance Systems Manager

Email: steve.wotton@teignbridge.gov.uk

Legal Implications

A summary of the legal requirements are contained in the detail of this report.

Monitoring Officer

Email: Karen.trickey@teignbridge.gov.uk

Risk Assessment

Failure to deliver the council strategy or parts of it will be identifiable in both the performance and risks reports, enabling both senior management and members to take action where necessary.

Chief Finance Officer

Email: martin.flitcroft@teignbridge.gov.uk

Environmental/ Climate Change Implications

The council strategy contains a dedicated programme entitled Action on Climate alongside other projects in the strategy that also impact on climate and the

environment. Detailed information about this programme and actions being taken are contained within this performance report.

Climate Change Officer

Email: william.elliott@teignbridge.gov.uk

Report Author

Data and Performance Analyst

Email: jack.williams@teignbridge.gov.uk

Executive Member

Strategic Direction - Cllr Alan Connett

Appendices/Background Papers

1. Introduction/Background

This performance report looks at the Council Strategy 2020-2030 and covers the period from 1st Jan to 31st March. If you have any queries please ask them in advance of the meeting.

1.1 T10 Finance – for updating at SLT

[Executive report 11 February](#) identified a budget gap in the current year funded by savings and government grants. Gaps are identified in future years of £1.2 million for 2022/23 and £2.6 million for 2023/24 and heavy use of earmarked reserves in 2021/22 to balance the revenue account and maintain general reserves at £2 million. Further representations to Government on funding and continued efforts to generate savings/extra income will need to be made.

1.2 T10 Programmes

1 is ahead of schedule, 6 are on track. The following programmes continue to be reported with a caution status:

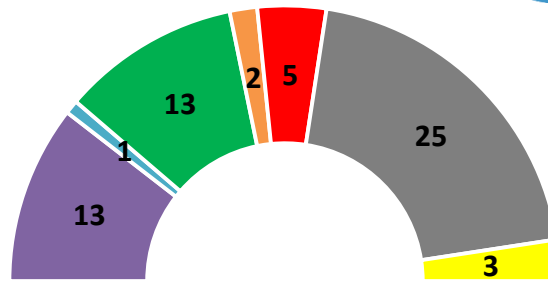
- A Roof over our Heads
- Going to Town
- Out and About and Active

1.3 T10 Performance Indicators

A total of 62 PIs are included in the Q4 report.

- 14 PIs are either ahead or well ahead of target
- 13 PIs are on target
- 7 PIs are underperforming
- 3 PIs with data not available at this time.

There are a total of 25 monitoring indicators tracking background data trends that do not have targets.



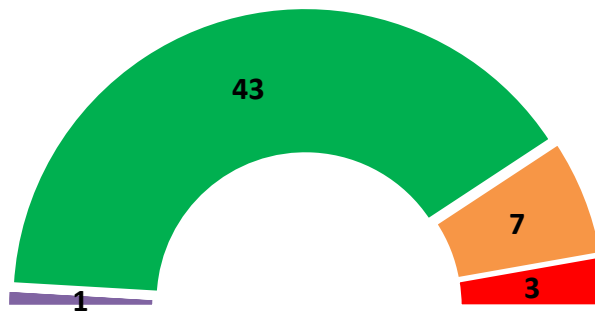
Q4 Status of all Performance Indicators

- Well ahead of target
- Ahead of target
- On target
- Caution
- Concern
- No target
- Data not available at this time

1.4 T10 Projects

A total of 54 projects are included in the report.

- 1 completed
- 43 are on track
- 7 are reported with a caution status
- 3 will not be achieved



Q4 Status of projects

- Completed
- Ahead of target
- On track
- Caution
- Will not be achieved
- Milestone missed

Details of the Programmes, projects and performance indicators with a concern or caution status together with an explanation of their performance and improvement plan can be found in **Appendix 1**

2. Implications, Risk Management and Climate Change Impact

2.1 Legal

Although there are no direct legal implication regarding this report, it will be appreciated that the Committee has constitutional responsibility to review and scrutinise the performance of the Council in relation to policy objectives and performance targets to which this report refers.

2.2 Risks

The Council Strategy has a comprehensive set of risks associated to its delivery. Each risk has a set of mitigating actions which are reviewed and updated by the officers directly responsible.

These risks are monitored and discussed as part of the strategic and corporate risk reports that are presented regularly to the Strategic Leadership Team and Audit Scrutiny Committee. Any areas of poor performance or unacceptable risk are identified in the reports.

2.3 Environmental/Climate Change Impact

The council strategy contains a dedicated programme entitled Action on Climate. This programme looks at the actions the authority can achieve to reduce carbon emissions and to increase the district's resilience to the changing climate.

The organisational carbon footprint for the authority has been completed for the financial year 2018/19 and reviewed by SLT and Informal Executive; the carbon footprint report and supporting data are now available on the council website. Work is undergoing to develop a Carbon Action Plan to reduce the authority's carbon footprint.

The authority continues to support the Devon Climate Emergency, which is seeking to achieve net-zero carbon emissions across Devon at the earliest credible date.

ALTERNATIVE OPTIONS

None

CONCLUSION

The Council Strategy performance report provides Members with an overview of performance for the Teignbridge Ten Programmes including details of any areas of poor performance.

The Council Strategy runs from April 2020 to 2030.

04 Going to Town

Lead Contact: Neil Blaney, Cllr Nina Jeffries

Programme Status:

Caution

<p>Summary Statement</p>
<p>With lockdown being slowly released and social distancing measures still in place in the districts town centres there are a lot of positive signs, but until we are able to collect and analyse evidence of the return of visitors to the towns the impacts this project will continue to be listed as a caution.</p>
<p>Designing and delivering small and large scale schemes:</p>
<p>The Council has confirmed its match funding contribution to the 'in principle' award of £9.2m from the Future High Street Fund, with formal confirmation expected from Government in early May 2021. Work will now commence on the projects in the bid, including cycle and pedestrian improvements, enhanced Market's Quarter and a new cinema. In Teignmouth work to create replacement parking spaces has been completed, ensuring there is no loss of parking in the town when the Brunswick Street developments come forward.</p>
<p>Running and improving Newton Abbot Markets:</p>
<p>Footfall is still significantly below normal levels. Some traders in the Market Hall and outdoor markets are able to continue trading but it is significantly reduced. The Future High Street Fund plans will be used to rejuvenate the Market Hall and Square, supporting the next evolution of Newton Abbot as a market town.</p>
<p>Town centre health checks:</p>
<p>The pre-Covid town centre health checks are available to view at teignbridge.gov.uk/oureconomy. It will take some time to be able to measure the impacts of the lockdowns and tier systems on the town centres, but consumer confidence remains low which has impacted on visitors to the town. We will work with business representatives from the towns to continue to monitor the town centres.</p>
<p>Working with and supporting continued town centre management:</p>
<p>The Economic Development and Environmental Health teams continue to offer support and guidance to businesses dealing with evolving legislation and funding opportunities. We are still looking at ways to support town centre management arrangements for all towns.</p>
<p>Using our powers to bring about improvements and support business growth:</p>
<p>The Environmental Health team has provided significant support to businesses in compliance with Government legislation relating to restrictions on operating.</p>

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Improving accessibility and encouraging more town centre living:

The Council continues to support proposals for town centre living. The Future High Street Fund bid includes significant improvements into Newton Abbot town centre, which will encourage accessibility and more sustainable travel into the town.

Supporting evening cultural and leisure opportunities:

The lockdown continues to significantly impact on the cultural and leisure industries. Businesses in these sectors are keen to welcome more customers, but with some closed and others operating takeaway only this has a significant impact on them and any opportunities.

05 Great places to live and work

Lead contact: Rosalyn Eastman, Cllr Gary Taylor

Programme Status:

On track

06 Investing in prosperity

Lead contact: Stephen Forsey, Cllr Nina Jeffries

Programme Status:

On track

07 Moving up a gear

Lead contact: Fergus Pate, Cllr Gary Taylor

Programme Status:

On track

08 Out and about and active

Lead contact: James Teed, Cllr Andrew MacGregor

Programme Status:

Caution

Summary Statement

The programme status remains as a caution, as the limited return of activities was impacted by the national lockdown and closure of leisure activities in January.

PIs on still on hold due to Covid-19 restrictions

- **CSOAA 6.1** Number of young people (under 18) who participate in activities we organise.
- **CSOAA 6.2** Number of older (over 60) people participating in events we organise
- **CSOAA 6.3** Number of people 30-60 participating in activities we organise

Participation data will available when all such covid-19 restrictions are lifted. Participation will be lower but and will take time to rebuild but when participation data is available, we will remodel our indicators.

One Project is still on hold due to Covid-19 restrictions

- **CSOAA 1.1 Refurbishment of Broadmeadow and Dawlish Leisure Centres.** On hold until service recovered. Income streams need to be re-established to support the business case, a time frame for this is not currently identifiable.

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Project Status	Code	Title	Executive Member	Last Review Date	Progress Review	Project Responsible Officer
Caution	CSOAA 5.1	Volunteer task days	Sport, Recreation	09/04/2021	There was no volunteering at Dawlish Warren in this quarter due to the pandemic lockdown. Similarly there were no school visits.	James Teed

			and Culture			
Caution	CSOAA 6.1	Develop & provide a programme of activities targeting 30-45s and over, women & lower social-economic area	Sport, Recreation and Culture	09/04/2021	The national lockdown has meant the leisure facilities were closed in January. The online workouts were made available for residents once again. A walking initiative was created and promoted in February to encourage people to walk, jog or run and records their steps as a #Teignbridgetogether campaign. There was 510 submissions and 15,912,311 steps were recorded.	James Teed
Caution	CSOAA 8.1	Develop a plan of activities, events and opportunities to promote walking and cycling activities	Sport, Recreation and Culture	09/04/2021	Contact maintained with Volunteer Walk Leaders during lockdown. Virtual groups discussion encourage walk leaders to set up their own Walk This Way page to link to the council's leisure pages with a forward plan that this will restore confidence in safely managing groups and help us recruit more volunteer leaders late in the year. Explored working more closely with social prescribers and there is enthusiasm to develop short health walks for closed groups referred by prescribers if we can provide volunteer walk leader capacity.	James Teed

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10 Vital, Viable Council

Lead contact: **Amanda Pujol, Cllr Alan Connett, Cllr Richard Keeling**

Programme Status:

Ahead of schedule